# PAN 08

# Householder guidance on external wall insulation

December 2016

Brighton & Hove City Council's Local Development Framework



### **Summary**

### Why is external wall insulation relevant for Brighton & Hove?

It is estimated that a third of the heat used to heat your home is lost through the walls. Applying external wall insulation can reduce heat loss, effectively wrapping the whole house in an insulating layer. By reducing heat loss, less energy is needed to keep your home warm. This can reduce energy bills and carbon emissions, and protect future householders from fuel poverty.

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The Brighton & Hove Renewable and Sustainable Energy Study (2012) found that to achieve the city's carbon reduction target of 80% reduction by 2050, energy efficiency improvements need to be made to existing houses.

Brighton & Hove has a very high proportion of older houses built pre-1919. These are usually built with solid rather than cavity walls, and they are found to lose more heat and therefore have higher energy bills and carbon emissions. The Energy Study found that insulating the walls of the 44,500 older, solid wall homes in the city created the greatest opportunity to reduce domestic carbon emissions compared to all other energy efficiency measures.

This guidance aims to help householders approach external wall insulation projects, setting out information on planning and other issues that need to be considered.

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Contribution by Maria Hawton-Mead



www.gov.uk/beis

www.lowcarbon.co.uk

www.hawtonmead.co.uk

Now reformed as Department of Business, Energy & Industrial Strategy

With thanks to the professionals and stakeholders who input into this document.

Cover Photo: BBM Sustainable Design Ltd

# Planning Advice Note PAN 08 Householder guidance on external wall insulation

### December 2016

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### Introduction

This planning advice note offers guidance on external wall insulation for householders who want to insulate the external walls of their house. The guidance refers to external wall insulation only, as this may require planning permission, unlike other types such as internal wall insulation or cavity wall insulation.

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This Guidance offers basic information for householders on external wall insulation:

- What it external wall insulation
- Why install external wall insulation
- What licences, agreements and permissions are needed
- Examples of building features that need to be considered prior to works
- · What technical and practical issues need to be addressed
- · Where can further information be found

### What is external wall insulation (EWI)?

EWI is typically where solid boards of insulation material 50 - 120mm thick are applied to the external wall of the building and then finished with rendering or cladding. EWI can be applied to either solid or cavity walls.

To deliver energy and cost savings, EWI should be combined with other energy efficiency measures such as improved glazing, floor insulation, roof insulation and efficient heating.

An example of external wall insulation using 'breathable' materials (see page 10)

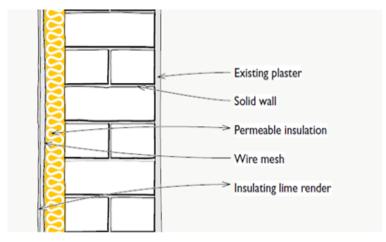


Image: Energy Saving Trust

### Why install external wall insulation?

Space heating accounts for 64% of energy use in homes. Reduction in space heating can be achieved by reducing heat losses from the building, this can be achieved by improvements to the building fabric. The external walls are the largest area of heat loss from a building and therefore offer the most significant opportunity for reduction in energy demand.

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It is estimated that EWI can reduce heat loss by 35%, equivalent to saving £475 a year on energy bills in the average house. Effectiveness depends on thickness and type of insulation used. EWI is more effective than internal wall insulation as it covers the building more consistently. It can wrap an insulating layer around the whole house. It also has the benefit of maintaining the thermal mass of the indoor walls which can help keep rooms cool in summer.

Scaling up to include neighbouring houses or whole streets of terraced houses help with effectiveness and can maintain the uniformity of a terrace.

### EWI offers the following advantages, it:

- can be applied without disruption to the household (unlike installing internal wall insulation)
- does not reduce the floor area of your home (whereas internal wall insulation does)
- renews the appearance of outer walls
- can improve weatherproofing and sound resistance
- · can cover cracks and gaps, reducing draughts
- can reduce condensation on internal walls where there is good ventilation (but will not solve rising or penetration damp)
- is best installed at the same time as external refurbishment work to reduce cost

### However, it

- may need planning permission check with the planning department
- requires good access to the outer walls
- is not recommended if the outer walls are structurally unsound or damp and have not been repaired
- is not be appropriate where the building façade has valued architectural detailing
- may be unlikely to gain planning permission in Conservation Areas under certain circumstances, see page 5.

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### External Wall Insulation reduces heat loss from external walls



Image: Paul Early

This image is of three houses in a terrace. The house in the middle has had external wall insulation installed. The other houses do not.

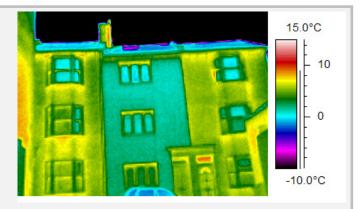


Image: ArchAngels Architects

This thermal image is taken in winter whilst central heating is running. It shows that the house with external wall insulation in the middle has a lower surface temperature. This is because there is less heat escaping through the wall.

The houses on either side have much higher external temperatures: about 5°C higher. This is because more heat from their central heating system is escaping and being lost through the walls of the houses without external wall insulation.

### What licences, agreements and permissions are needed?

When your house is situated in a terrace, you will need to obtain a **party wall agreement** with neighbours.

When your house abuts the public highway and EWI will extend over the highway, an **Oversail Licence** must be obtained from the Highways Authority.

### **Party Wall Agreement**

You must tell your neighbours if you want to carry out any building work near or on your shared property boundary, or 'party wall'.

Before carrying out any works on the party wall, you must obtain their written consent. Also, when building works begin you must avoid causing unnecessary inconvenience and protect your neighbour's property from damage.

Information and template agreements are available on the government website: <a href="https://www.gov.uk">www.gov.uk</a>

### **Oversail Licence**

An 'oversail licence' is a licence giving permission for your home to project over the public highway. This is only an issue for EWI when the house butts up directly to the public highway (including the pavement) and the insulation will project over it.

The oversail licence can be sought from the Highways Authority (based in the council) for a small fee. A highways officer will make a site visit before and after works to ensure the public highway is still fully accessible.

Further information is available from the Highways officers, telephone 01273 293366.

Email: Permit.admin@brighton-hove.gov.uk

Image: Low Carbon Trust



### Is planning permission needed for external wall insulation?

Permitted development rights change frequently. It is therefore recommended that for information about planning permission for EWI, applicants check on the Planning Portal: <a href="www.planningportal.co.uk/permission">www.planningportal.co.uk/permission</a>, the council website or with the planning authority via <a href="mailto:planning-applications@brighton-hove.gov.uk">planning.applications@brighton-hove.gov.uk</a>. The Permitted development advice in this document is correct at time of publication, December 2016.

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### Planning permission for EWI must always be sought in the following circumstances:

- For Flats, maisonettes, divided houses (even those with a single owner)
- Any non-residential buildings
- In Conservation Areas or the National Park<sup>1</sup>
- For Listed Buildings or those in the curtilage of a Listed Building<sup>2</sup>
- Where materials used for cladding are not of a similar appearance to those used in the construction of the house

### When is EWI 'permitted development'

In some circumstances EWI may be permitted development. 'Permitted development' is where development does not need to apply for planning permission.

Excluding the circumstances above, EWI may be permitted development when the cladding materials used for EWI are of a similar appearance to those used in the construction of the house. The government's technical guidance on this is as follows:

'the materials used in any exterior work ... shall be of a similar appearance to those used in the construction of the exterior of the existing dwelling house'.

This is to minimise visual impact and ensure a sympathetic appearance. The government has indicated that it regards the installation of external wall insulation as an improvement rather than an enlargement or extension to the dwelling house. However, where the materials are different, permission will be required.

### **Certificate of Lawful Development**

In instances where an applicant would like peace of mind that their works are permitted development, an application can be made to the planning authority to obtain a Certificate of Lawful Development as evidence the development is lawful.

<sup>1</sup> For any applications within the National Park, the South Downs National Park Planning Authority and not Brighton & Hove Planning Authority has responsibility <a href="https://www.southdowns.gov.uk/planning/">www.southdowns.gov.uk/planning/</a>

<sup>2</sup> Listed Building Consent is required for changes to Listed Buildings see www.brighton-hove.gov.uk/heritage

### **Conservation Areas**

If you live in a Conservation Area or the National Park<sup>3</sup>, you will need to apply for planning permission for EWI. EWI is unlikely to be acceptable on front walls in conservation areas because of the visual impact on the façade and streetscape.

Planning Advice Note 09: Energy efficiency for historic houses in Conservation Areas provides helpful information when considering wall insulation in these areas.

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In Conservation Areas, planning permission is required for external wall insulation.

- On front walls in Conservation Areas EWI is unlikely to be acceptable because of the impact on the façade and streetscape.
- EWI may be acceptable on side and rear walls of houses in Conservation Areas not
  visible from the highway or public open space, depending on the design and material of
  the building and subject to detailing. In this case a hybrid wall insulation system can be
  considered.
- Planning Permission is unlikely to be granted for EWI even on rear elevations where
  there is architectural detailing such as corbels under eaves and windows, or decorative
  line work across the front of the building and other mouldings. Stone or good quality
  original fair-faced brickwork, flintwork and mathematical tiling must not be rendered over.

For any applications within the National Park, the South Downs National Park Planning Authority and not Brighton & Hove Planning Authority has responsibility <a href="https://www.southdowns.gov.uk/planning/">www.southdowns.gov.uk/planning/</a>

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### What is 'hybrid wall insulation'?

Hybrid wall insulation is where one house has a combination of external and internal wall insulation.





Images: Low Carbon Trust

### Hybrid wall insulation

'Hybrid' wall insulation is where internal wall insulation is applied on one or more walls whilst external wall insualtion is applied to others in the same house.

Most commonly internal wall insulation is applied behind the front wall but insulation is applied externally at the side and/or rear.

This preserves the appearance of the building on its street facing façade whilst enabling a high standard of insulation to be applied continuously to all the external walls.

This approach is particularly useful in Conservation Areas or areas where the front elevation is part of a uniform terrace or has architectral features that need preserving.

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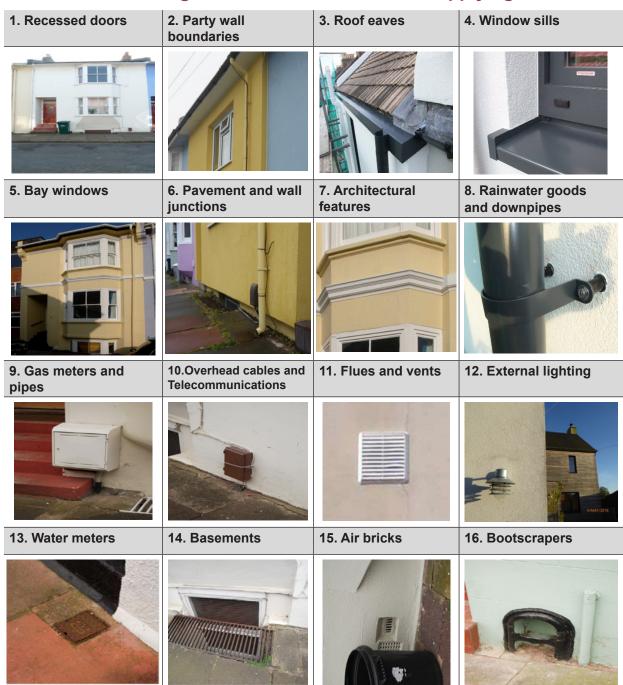
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### Working with existing building features

Building facades are never simple. All the features and elements on the wall must be carefully considered when designing EWI.

When you commission contractors to install EWI, you can discuss with them how they will approach working round or replacing wall features. A checklist is provided at the end of this document for you to use during these discussions

### Some of the Building Features to consider when applying EWI



Images: BBM Sustainable Design (1,9,10,11,13,14,15,16); Jim Miller Design (3,4,9); Low Carbon Trust (2,5,6,7).

### Problems requiring remediation prior to installing EWI

Insulation should not be installed on walls where there are currently problems, or the problems may be exacerbated. If there is damp in the wall, it is important to obtain professional advice on the cause of the damp and how it can be remediated. All problems should be addressed prior to installing EWI. The issues listed below are included in the checklist at the end of this document so you can discuss these with your contractor.

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### Problems requiring remediation prior to EWI:

- Damp walls
- Rising damp
- Faults in the neighbour's or party wall
- Unstable walls
- Cracked render
- Blown walls
- Mortar between bricks crumbling
- No damp proof course or faults in existing damp proof course

### Some potential solutions:

- Walls should always be in good repair or repaired and any faults in the damp proof course should first be remediated and dried out
- Additional ventilation could be fitted to help extract excess internal moisture (from cooking, bathing, clothes drying), to prevent this entering the wall
- Establish moisture content of the wall prior to going ahead with EWI using monitoring equipment
- Any existing blown render should be removed and replaced
- Additional ventilation should be installed at the same time as EWI

#### Wall construction and material

Whether your house has solid or cavity wall construction will be a consideration when designing EWI for your house. Similarly, the construction material should be considered.

Many houses in Brighton were built using 'bungaroosh'. Bungaroosh is a composite building material used almost exclusively in Brighton between the 18th and 19th centuries to build external walls. It consists of whole or broken bricks, cobblestones, pebbles, sand, wood, and hydraulic lime. Bungaroosh walls are sensitive to changes in levels of moisture therefore design of EWI must take this into consideration.

### Breathable walls and breathable materials

Older building stock in Brighton and Hove is generally constructed of breathable, moisture permeable materials like brick. These materials allow moisture within the building fabric to evaporate freely away.

Older buildings are mainly solid walled and were traditionally rendered externally and plastered internally with products such as lime to allow the moisture flow within the wall in response to internal and external conditions. The overall effect of this is to keep the moisture level within the building within tolerable levels that will not harm the structural integrity of building fabric.

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When adding an insulating layer to a wall it is important to consider whether the wall needs to maintain its ability for moisture to pass through it (to 'breathe'). If walls are kept wet and moisture cannot evaporate away, they may suffer structural damage, and they will conduct and lose heat. Also, wet walls can encourage mould growth which can give rise to health problems.

Some insulating materials are 'breathable' ('vapour permeable') and some are not.



#### **Breathable materials**

Vapour permeable insulation materials include:

- wood fibre or cork, should be used with a lime based insulating render; and
- · permeable paints, e.g. clay based

Image: example of breathable woodfibre insulation with lime render.

#### Non breathable materials

These do not allow moisture to pass through them and can lead to condensation in the layers of walls which were designed to be breathable. Consequently they may not be suitable for traditional buildings unless other mitigation measures are applied. They include:

- cement based products
- phenolic foam based insulation boards
- expanded polystyrene
- polyurethane insulation

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www.brighton-hove.gov.uk/planning

www.brighton-hove.gov.uk/planning

www.brighton-hove.gov.uk/planning

www.southdowns.gov.uk/planning/

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### **Further information**

Brighton & Hove City Council Planning Policy

Brighton & Hove City Plan Part One

Supplementary Planning Document 09 -

Architectural Features

Planning Advice Note 09 - Householder guidance on

energy efficiency for historic houses in Conservation

**National Planning information** 

Planning Portal Website www.planningportal.gov.uk/permission

**South Downs National Park Planning Authority** 

SDNP Website

**Guarantees** 

SWIGA. Solid Wall Insulation Guarantee Agency. www.swiga.co.uk Covers for materials, design or workmanship.

Kinnell ECO Guarantee. Guarantees most natural www.kinnelleco.co.uk

building technologies

Brighton case study'

British Board of Agrément (BBA). Provides www.bbacerts.co.uk

certification of products, materials and holds lists of

approved installers of EWI Systems

**Funding** 

**Energy Saving Trust** www.energysavingtrust.org.uk

Department of Business, Energy & Industrial www.gov.uk

Strategy

Brighton & Hove Energy Services Co-operative www.bhesco.co.uk

Your Energy Sussex www.yourenergysussex.org.uk

Other helpful information and guidance

**Energy Saving Trust** www.energysavingtrust.org.uk

Historic England www.historicengland.org.uk

Energy Efficiency and Historic Build-Historic England

ings: Insulating solid walls

A Bristolians Guide to Solid Wall Insulation https://warmupbristol.co.uk/

See EWI examples during Brighton & Hove Eco www.ecoopenhouses.org Open House events

www.brightonpermaculture.co.uk and Courses on sustainable building

www.lowcarbon.co.uk

BBM Sustainable Design Ltd: 'Insulating a street: a www.brightonandhove1010.org/ewi

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## **External Wall Insulation Householder Checklist**



This checklist can be used when discussing external wall insulation with your installer or designer.

| Agreements, Licences, | Planning. | Buildina | Control |
|-----------------------|-----------|----------|---------|
|-----------------------|-----------|----------|---------|

### Guarantees and Certification Is the work covered by any of the following certification schemes?

| SWIGA guarantee (works)                   |  |
|---|--|
| BBA certified (products, materials)       |  |
| Kinnell ECO Guarantee (natural materials) |  |

### Wall condition. How will any existing issues be addressed?

| Damp walls                            |  |
|---------------------------------------|--|
| Rising damp                           |  |
| Unstable walls                        |  |
| Cracked render                        |  |
| Faults in neighbouring or party walls |  |
| Blown walls                           |  |
| Unusual construction material         |  |
| e.g. Bungaroush                       |  |

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## **External Wall Insulation Householder Checklist**



This checklist can be used when discussing external wall insulation design with your installer or designer.

### Insulation systems. Which will be installed?

| Breathable     |  |
|----------------|--|
| Non breathable |  |

### **Building Features:**

What solutions will be adopted where needed for the following?

| Doors                  | Recessed doorways           |  |
|------------------------|-----------------------------|--|
|                        | Porches                     |  |
| Roof details           | Rainwater goods             |  |
|                        | Roof Eaves                  |  |
| Junctions              | Party wall boundaries       |  |
|                        | Pavement and wall junctions |  |
|                        | Basements                   |  |
| Architectural features | E.g. corbels                |  |
| Windows                | Bay windows                 |  |
|                        | Recessed windows            |  |
|                        | Blind windows               |  |
|                        | Window sills                |  |
| Ventilation            | Air bricks                  |  |
|                        | Flues and vents             |  |
| Utilities              | Gas meters and pipes        |  |
|                        | Overhead cables             |  |
|                        | Telecommunications          |  |
|                        | Water meters                |  |
| Other                  | Bootscrapers                |  |
|                        | External lighting           |  |
|                        | Other features?             |  |

### For further information contact: Brighton & Hove City Council

### **Planning Duty Service**

Telephone: 01273 292222

Email: planning.applications@brighton-hove.gov.uk Website: www.brighton-hove.gov.uk/planning

### **Building Control Body/Building Regulations**

Telephone: 01273 292050

Email: building.control@brighton-hove.gov.uk

Website: www.brighton-hove.gov.uk/buildingcontrol

### **Highways Authority**

Telephone: 01273 293366

Email: permit.admin@brighton-hove.gov.uk

Website: www.brighton-hove.gov.uk/

Heritage Telephone: 01273 292222

Email: conservation@brighton-hove.gov.uk Website: www.brighton-hove.gov.uk/heritage